118th CONGRESS 2d Session	S.	•
	То	

IN THE SENATE OF THE UNITED STATES

Mr. THUNE (for himself, Ms. STABENOW, Mrs. CAPITO, Ms. BALDWIN, Mr. MORAN, and Mr. CARDIN) introduced the following bill; which was read twice and referred to the Committee on ______

A BILL

То _____.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Supporting Underserved and Strengthening Trans6 parency, Accountability, and Integrity Now and for the
7 Future of 340B Act" or the "SUSTAIN 340B Act".

8 (b) TABLE OF CONTENTS.—The table of contents for

9 this Act is as follows:

Sec. 1. Short title; table of contents.

- Sec. 2. Sense of Congress.
- Sec. 3. Contract pharmacy.
- Sec. 4. Patient definition.

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- Sec. 5. Child sites.
- Sec. 6. Transparency.
- Sec. 7. Enhancing program integrity.
- Sec. 8. Preventing duplicate discounts.
- Sec. 9. Ensuring the equitable treatment of covered entities and pharmacies participating in the 340B drug discount program.
- Sec. 10. User fee program.
- Sec. 11. Studies and reports.
- Sec. 12. Additional resources for oversight.
- Sec. 13. Definitions.
- Sec. 14. Effective date.

1 SEC. 2. SENSE OF CONGRESS.

2 It is the sense of Congress that the purpose of the 3 drug discount program under section 340B of the Public Health Service Act (42 U.S.C. 256b) is to stretch scare 4 5 Federal resources and help safety net providers maintain, improve, and expand patient access to health care services 6 7 by requiring drug manufacturers, as a condition of participation in the Medicaid program under title XIX of the 8 9 Social Security Act (42 U.S.C. 1396 et seq.) and the 10 Medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.), to provide discounts to cov-11 12 ered entities that serve a disproportionate share of low-13 income and underserved patients.

14 SEC. 3. CONTRACT PHARMACY.

(a) USE OF CONTRACT PHARMACIES.—Section
340B(a) of the Public Health Service Act (42 U.S.C.
256b(a)) is amended by adding at the end the following:
"(11) CONTRACT PHARMACIES.—

- 19 "(A) IN GENERAL.—In the case of a cov20 ered entity that elects to contract with a phar-

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1 macy or pharmacies to dispense covered out-2 patient drugs purchased by a covered entity at 3 or below the applicable ceiling price described in 4 paragraph (1) to patients of the covered entity, 5 a manufacturer of a covered outpatient drug 6 that is subject to an agreement with the Sec-7 retary under paragraph (1) shall comply with 8 the following requirements: 9 "(i) Offer each covered entity covered 10 outpatient drugs for purchase at or below 11 the applicable ceiling price described in 12 paragraph (1) regardless of whether the 13 drug is dispensed through a pharmacy 14 under contract with a covered entity or di-15 rectly by the covered entity. 16 "(ii) Deliver or allow the delivery of 17 covered outpatient drugs purchased by a 18 covered entity and their associated sites at 19 or below the applicable ceiling price de-20 scribed in paragraph (1) to pharmacy loca-21 tions as requested by a covered entity, in 22 accordance with the covered entity's con-23 tract pharmacy agreements. 24 "(iii) Not place any of the following

25 conditions on the ability of a covered entity

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1	to purchase a covered outpatient drug at
2	or below the applicable ceiling price de-
3	scribed in paragraph (1) for dispensing ac-
4	cording to the applicable written contract
5	pharmacy arrangements:
6	"(I) Restricting distribution op-
7	tions only with respect to covered out-
8	patient drugs, covered entities, or con-
9	tract pharmacies.
10	"(II) Requiring the submission of
11	claims data directly to the manufac-
12	turer out of submissions to the entity
13	receiving the contract to maintain the
14	clearinghouse under section 1150D of
15	the Social Security Act.
16	"(III) Such other conditions as
17	the Secretary may prohibit.
18	"(B) REGISTRATION OF CONTRACT.—Each
19	covered entity shall annually register with the
20	Secretary any contract described in subpara-
21	graph (A), in accordance with such registration
22	requirements as the Secretary may establish
23	through guidance. Such registration require-
24	ments shall include requiring covered entities
25	to—

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"(i) submit all contract pharmacy
 agreements to the Secretary in a timely
 manner;

"(ii) register each contract pharmacy arrangement with the Secretary, in relation to both the parent and child or associated sites, as applicable, prior to implementing the contract pharmacy agreement; and

9 "(iii) attest to their compliance with10 the requirements under this section.

11 "(C) CONTRACT REVIEW PROCESS.—The 12 Secretary shall establish a process to review all 13 written agreements between a covered entity 14 and each of its contract pharmacies, as de-15 scribed in subparagraph (A), to ensure compli-16 ance with the requirements under this sub-17 section.

18 "(D) IMPROVEMENTS IN CONTRACT PHAR19 MACY ARRANGEMENT INTEGRITY.—To ensure
20 the integrity of contract pharmacy arrange21 ments described in subparagraph (A), including
22 to prevent diversion and duplicate discounts de23 scribed in paragraph (5)(A), the Secretary shall
24 promulgate rules to carry out the following:

1	"(i) Require a written agreement be-
2	tween a covered entity and any pharmacy
3	with which the covered entity has a con-
4	tract pharmacy arrangement. Each such
5	agreement shall—
6	"(I) list the address of each con-
7	tract pharmacy location that will dis-
8	pense drugs on behalf of the covered
9	entity, including all parent, child,
10	principal, or associated sites that plan
11	to use the contract pharmacy;
12	"(II) be signed and in effect not
13	later than the day before the contract
14	pharmacy begins dispensing covered
15	outpatient drugs purchased under this
16	section on behalf of the covered entity;
17	and
18	"(III) include the standard con-
19	tract provisions established under
20	clause (ii).
21	"(ii) Develop standard contract provi-
22	sions that are required be included in each
23	written agreement described in clause (i),
24	including provisions providing that—

"(I) the contract pharmacy is re-1 2 sponsible for providing pharmacy serv-3 ices and providing data to covered en-4 tities to support the submission by the 5 covered entity of covered outpatient 6 data to a clearinghouse contracted en-7 tity described in section 1150D(a) of 8 the Social Security Act; 9 "(II) the covered entity will not 10 interfere with patient choice of a 11 pharmacy provider, including by not 12 requiring a patient to use a certain 13 pharmacy or to obtain a prescription 14 from the covered entity; 15 "(III) the contract pharmacy 16 may provide other services to the cov-17 ered entity or its patients at the op-18 tion of the covered entity, such as 19 home care, delivery, and reimburse-20 ment services; "(IV) regardless of the services 21 22 provided by the contract pharmacy, 23 access to covered outpatient drugs 24 purchased under this section will be

1 restricted to patients of the covered 2 entity; 3 "(V) the covered entity and the 4 contract pharmacy will adhere to all 5 Federal, State, and local laws and re-6 quirements; 7 "(VI) the contract pharmacy will 8 provide the covered entity with any in-9 formation requested consistent with 10 customary business practices, such as 11 quarterly billing statements, status re-12 ports of collections, and receiving and 13 dispensing records; 14 "(VII) the covered entity and the 15 contract pharmacy will develop and 16 implement a system to verify eligi-17 bility of patients, in accordance with 18 subsection (b)(3), and will establish 19 and maintain safeguards to prevent 20 diversion of covered outpatient drugs 21 purchased under this section to indi-22 viduals who are not patients of the 23 covered entity; 24 "(VIII) the contract pharmacy 25 may not use covered outpatient drugs

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1	purchased under this section to dis-
2	pense prescriptions that are reim-
3	bursed under the Medicaid program
4	under title XIX of the Social Security
5	Act, unless the covered entity, the
6	contract pharmacy, and the State
7	Medicaid agency have established an
8	arrangement to prevent duplicate dis-
9	counts, consistent with paragraph
10	(5)(A);
11	"(IX) the contract pharmacy
12	agrees to be subject to periodic inde-
13	pendent audits, not less frequently
14	than annually, commissioned by the
15	covered entity; and
16	"(X) both the covered entity and
17	the contract pharmacy shall be subject
18	to audits, by the Secretary and drug
19	manufacturers, of records that pertain
20	to the covered entity's compliance
21	with paragraph (5), to prevent diver-
22	sion and violations of the duplicate
23	discount prohibition.
24	"(iii) Review written agreements, at
25	the time of registration or recertification,

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1		or more frequently if the Secretary deter-
2		mines necessary, between covered entities
3		and contract pharmacies to ensure compli-
4		ance with the requirements under this sec-
5		tion, to analyze program operations, and to
6		provide program oversight.
7		"(iv) Provide specific guidance to cov-
8		ered entities regarding the needed prac-
9		tices and procedures for contract pharmacy
10		oversight, including the scope and fre-
11		quency of such oversight.
12		"(v) Establish a retention period of at
13		least [10 years] during which covered en-
14		tities and contract pharmacies are required
15		to maintain all relevant auditable records
16		in relation to contract pharmacy arrange-
17		ments, including records relating to trans-
18		actions of drugs purchased pursuant to an
19		agreement under paragraph (1), sufficient
20		to demonstrate compliance with the re-
21		quirements described in paragraph
22		(5)(A).".
23	(b)	Program Integrity.—Section
24	340B(d)(1)(H	B)(vi)(III) of the Public Health Service Act
25	(42 U.S.C. 25	56b(d)(1)(B)(vi)(III)) is amended—

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1	(1) by striking "intentionally charges a" and in-
2	serting the following: "intentionally—
3	"(aa) charges a";
4	(2) by striking the period and inserting a semi-
5	colon; and
6	(3) by adding at the end the following:
7	"(bb) refuses to offer a cov-
8	ered outpatient drug for purchase
9	at or below the maximum appli-
10	cable price under subsection
11	(a)(1) or deliver a covered out-
12	patient drug purchased by a cov-
13	ered entity at or below such max-
14	imum applicable price; or
15	"(cc) places conditions on
16	the ability of a covered entity to
17	purchase a covered outpatient
18	drug at or below the maximum
19	applicable price under subsection
20	(a)(1).".
21	SEC. 4. PATIENT DEFINITION.
22	[TRD/rater to evaluation document]

22 [TBD/refer to explanatory document.]

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1 SEC. 5. CHILD SITES.

2 Section 340B(a) of the Public Health Service Act (42
3 U.S.C. 256b(a)), as amended by section 3, is further
4 amended by adding at the end the following:

5 "(12) Child Sites.—

6 "(A) IN GENERAL.—A covered entity de-7 scribed in subparagraph (L), (M), (N), or (O) 8 of paragraph (4) that owns and operates a child 9 site that participates in the drug discount pro-10 gram under this section shall ensure that each 11 child site is wholly-owned by the entity and 12 clinically and financially integrated with the 13 covered entity and providing care consistent 14 with the policies of the covered entity, including 15 by—

16 "(i) registering each child site with17 the Secretary;

18 "(ii) applying the same financial as19 sistance policy and patient assistance pol20 icy as apply with respect to other sites op21 erated by the covered entity; and

22 "(iii) ensuring that each child site
23 meets the requirements of subparagraph
24 (B).

25 "(B) ELIGIBILITY FOR CHILD SITES.—

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1	"(i) IN GENERAL.—A child site is eli-
2	gible for participation in the drug discount
3	program under this section, through the
4	eligibility of the covered entity that owns
5	and operates such child site, only if the
6	covered entity demonstrates that the child
7	site meets the following requirements:
8	"(I) The child site applies the
9	same patient financial assistance pol-
10	icy as the covered entity.
11	"(II) The child site participates
12	as a provider or supplier in both the
13	Medicare program under title XVIII
14	of the Social Security Act, and the
15	Medicaid program under title XIX of
16	such Act of the State in which the
17	child site is located, without discrimi-
18	nation against patients of such pro-
19	grams at such locations.
20	"(III) The child site ensures that
21	the providers who order or dispense
22	covered outpatient drugs purchased
23	under this section at the child site or
24	a contract pharmacy of the covered
25	entity have clinical responsibility for

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health care services that are directly related to the use of the covered outpatient drug purchased under this section that is dispensed.

5 "(IV) If the child site is owned 6 by a covered entity described in para-7 graph (4)(L), the child site shall en-8 sure that the provider who prescribes 9 a covered outpatient drug purchased 10 under this section is an employee or 11 bona fide contractor of the covered 12 entity and a member of the entity's 13 medical staff.

14 "(V) The child site provides a
15 clinically meaningful range of services,
16 as determined by the services that
17 providers employed or contracted by
18 the child site are qualified to deliver.

"(VI) The child site and the covered entity are operated under the
same license, except in areas where
the State requires a separate license
for the child site, or in States where
State law does not permit licensure of
the child site and the covered entity

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1	under a single license. If a State
2	health facilities' cost review commis-
3	sion or other agency that has author-
4	ity to regulate the rates charged by
5	providers in a State finds that a child
6	site is not part of the covered entity,
7	the child site shall not be eligible for
8	the drug discount program under this
9	section.
10	"(VII) The clinical services of the
11	child site and the covered entity are
12	integrated as evidenced by the fol-
13	lowing:
14	"(aa) Professional staff of
15	the child site have clinical privi-
16	leges at the covered entity.
17	"(bb) The covered entity
18	maintains the same monitoring
19	and oversight of the child site as
20	for any other owned entity or
21	subsidiary of the covered entity.
22	"(cc) The medical director
23	of the child site maintains a re-
24	porting relationship with the
25	chief medical officer or other

1 similar official of the covered en-2 tity that has the same frequency, 3 intensity, and level of account-4 ability that exists in the relation-5 ship between the medical director 6 of a department of the covered 7 entity and the chief medical offi-8 cer or other similar official of the 9 covered entity, and is under the 10 same type of supervision and ac-11 countability as any other direc-12 tor, medical or otherwise, of the 13 covered entity. 14 "(dd) Medical staff commit-15 tees or other professional com-16 mittees at the covered entity are 17 responsible for medical activities 18 in the child site, including quality 19 assurance, utilization review, and 20 the coordination and integration 21 of services, to the extent prac-22 ticable, between the child site and 23 covered entity. "(ee) Medical records for pa-24 25 tients treated in the child site are

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integrated into a unified retrieval system, or have the ability to be readily accessed by the covered entity.

5 "(ff) Inpatient and out-6 patient services of the child site 7 and the covered entity are inte-8 grated, and patients treated at 9 the child site who require further 10 care have full access to all serv-11 ices of the covered entity and are 12 referred where appropriate to the 13 corresponding inpatient or out-14 patient department or service of 15 the covered entity.

"(VIII) The financial operations 16 17 of the child site are fully integrated 18 within the financial system of the cov-19 ered entity, as evidenced by shared in-20 come and expenses between the cov-21 ered entity and the child site. For 22 purposes of the Medicare program 23 under title XVIII of the Social Secu-24 rity Act, the costs of a child site are 25 reported in the appropriate cost cen-

1 ter or cost centers of the covered enti-2 ty, and the financial status of any 3 child site is incorporated and readily 4 identified in the covered entity's trial 5 balance. 6 "(IX) The child site is held out 7 to the public as part of the covered 8 entity. When patients enter the child 9 site, they are aware that they are en-10 tering the covered entity. "(X) The child site is operated 11 12 under the ownership and control of 13 the covered entity, as evidenced by the 14 following: "(aa) The business enter-15 16 prise that constitutes the child 17 site is 100 percent owned by the 18 covered entity. 19 "(bb) The covered entity 20 and the child site have the same 21 governing body. 22 "(cc) The child site is oper-23 ated under the same organiza-24 tional documents as the covered 25 entity, and is subject to common

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bylaws and operating decisions of the governing body of the covered entity.

"(dd) The covered entity has 4 5 final responsibility for adminis-6 trative decisions, final approval 7 for contracts with outside parties, 8 final approval for personnel ac-9 tions, final responsibility for per-10 sonnel policies (such as fringe 11 benefits or code of conduct), and 12 final approval for medical staff 13 appointments at the child site. 14

"(XI) The reporting relationship 15 between the child site and the covered 16 entity have the same frequency, inten-17 sity, and level of accountability that 18 exists in the relationship between the 19 covered entity and its other depart-20 ments, as evidenced by compliance 21 with all of the following requirements: 22 "(aa) The child site is under

> the direct supervision of the covered entity.

1 "(bb) The child site is oper-2 ated under the same monitoring 3 and oversight by the covered enti-4 ty as any other department of 5 the covered entity, and is oper-6 ated just as any other depart-7 ment of the covered entity with 8 regard to supervision and ac-9 countability. The director or indi-10 vidual responsible for daily oper-11 ations at the child site— "(AA) maintains a re-12 13 porting relationship with a 14 manager at the covered enti-15 ty that has the same fre-16 quency, intensity, and level 17 of accountability that exists 18 in the relationship between 19 the covered entity and its 20 existing departments; and 21 "(BB) is accountable to 22 the governing body of the 23 covered entity, in the same 24 manner as any department 25 head of the covered entity.

"(XII) The following administra-1 2 tive functions of the child site are in-3 tegrated with the functions of the cov-4 ered entity: billing services, records, 5 human resources, payroll, employee 6 benefit package, salary structure, and 7 purchasing services. Either the same 8 employees or group of employees han-9 dle such administrative functions for 10 the child site and the covered entity, 11 or the administrative functions for 12 both the child site and the covered en-13 tity are— 14 "(aa) contracted out under 15 the same contract agreement; or "(bb) handled under dif-16 17 ferent contract agreements, with 18 the contract of the child site 19 being managed by the covered 20 entity. "(XIII) The location of the 21 22 child site. 23 "(C) INAPPROPRIATE TREATMENT OF A 24 PROVIDER AS A CHILD SITE.—Not later than 25 [180 days] after the date of enactment of the

1 SUSTAIN 340B Act, the Secretary shall pro-2 mulgate [final] rules to establish a procedure 3 in the case of a child site that, prior to such 4 date of enactment, was deemed qualified as a 5 child site but that does not meet the criteria set 6 forth in this subsection. 7 "(D) AUDITS.—Both the covered entity 8 and the child site shall maintain auditable 9 records and be subject to audits by the Sec-10 retary of records that pertain to the compliance 11 of the covered entity and child site with the 12 provisions of this paragraph.". 13 SEC. 6. TRANSPARENCY. 14 Section 340B(d) of the Public Health Service Act (42 15 U.S.C. 256b(d)) is amended by adding at the end the following: 16 17 "(5) Reporting of program savings.— 18 "(A) IN GENERAL.—Not later than 1 year 19 after the date of enactment of the SUSTAIN 20 340B Act, and annually thereafter, each cov-21 ered entity shall report to the Secretary, as an 22 addendum to the Medicare cost report most re-23 cently submitted by such entity, the following 24 information with respect to the entity, including

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1	all sites and contract pharmacy arrangements
2	of the entity, for the preceding year:
3	"(i) The total number of individuals
4	who were dispensed or administered cov-
5	ered outpatient drugs during such pre-
6	ceding year that were subject to an agree-
7	ment under subsection $(a)(1)$.
8	"(ii) The total number of prescrip-
9	tions filled with covered outpatient drugs
10	purchased under this section and billed to
11	insurance, organized by type of health in-
12	surance coverage (as specified by the Sec-
13	retary, including by the Medicare program
14	under title XVIII of the Social Security
15	Act, the Medicaid program under title XIX
16	of such Act, the Children's Health Insur-
17	ance Program under title XXI of such Act,
18	health insurance coverage offered in the in-
19	dividual or group market or a group health
20	plan (as such terms are defined in section
21	2791), and uninsured);
22	"(iii)(I) The cost incurred at each site
23	for charity care, based on the charity care
24	level of the covered entity, defined as a
25	fraction, the numerator of which is the

amount of charity care reported on work-
sheet S–10 of the Medicare cost report (or
any successor), and the denominator of
which is the total operating cost of the
hospital, as reported for the most recent
cost reporting period; or
"(II) in the case of a covered entity
that is not required to submit a Medicare
cost report that indicates charity care lev-
els, a qualitative description of the charity
care provided by such entity, in the aggre-
gate, in such manner that is not overly
burdensome to covered entities, as the Sec-
retary may require.
"(iv) A description of the covered en-
tity's use of the savings received through
participation in the drug discount program
under this section, including a description
of health care services or health-related
benefits used to benefit the patients and
communities served by the covered entity,
delineated by categories of services and
benefits and populations served, including
such services and benefits provided to un-

1	derserved and uninsured patients and com-
2	munities.
3	"(v) The financial demographics of
4	patients of the covered entity, including—
5	"(I) the percentage of patients
6	eligible for financial assistance pro-
7	grams and sliding scale fees;
8	"(II) the percentage of patients
9	who reside in a health professional
10	shortage area (as defined in section
11	332), a medically underserved commu-
12	nity (as defined in section 799B), or
13	who are part of a medically under-
14	served population (as defined in sec-
15	tion $330(b)(3)$), and the percentage of
16	uninsured patients;
17	"(III) the percentage patients
18	who are Medicaid beneficiaries; and
19	"(IV) the percentage of patients
20	who are Children's Health Insurance
21	Program beneficiaries.
22	"(vi) Policies of the covered entity to
23	promote access and adherence to pre-
24	scribed medication.

1	"(vii) In the case of a nongovern-
2	mental hospital, any contracts between
3	such hospital and a State or local govern-
4	mental entity, and any modifications to
5	any such contract.
6	"(viii) Any third-party administrators
7	in contract with the covered entity for the
8	administration of the drug discount pro-
9	gram.
10	"(ix) Any contract pharmacy loca-
11	tions.
12	"(x) The estimated discount realized
13	by the covered entity as a result of partici-
14	pation in the drug discount program under
15	this section, as calculated by comparing
16	the covered entity's cost of acquiring drugs
17	at the discounted price under this section
18	with the wholesale acquisition cost of such
19	drugs.
20	"(xi) The number of patients using
21	the outpatient services of the covered enti-
22	ty.
23	"(xii) Operation costs to the covered
24	entity related to the drug discount pro-
25	gram under this section.

1 "(B) RECORDS RETENTION.—Covered en-2 tities shall retain such records and provide such 3 records and reports as the Secretary determines 4 necessary for purposes of carrying out this 5 paragraph. 6 "(C) AUDITS.—A covered entity shall per-7 mit the Secretary to audit, at the Secretary's 8 expense, the records of the entity used for pur-9 poses of reporting under subparagraph (A), in-10 cluding how the discount from drugs subject to 11 an agreement under subsection (a)(1) furnished 12 by such entity is used by such entity. 13 "(D) AVAILABILITY OF INFORMATION.— 14 "(i) IN GENERAL.—Not later than 15 [30 days] after receiving the information 16 reported by covered entities under para-17 graph (1), the Secretary shall publish such 18 information on the public website of the 19 Department of Health and Human Serv-20 ices, which may include the website of the 21 340B Office of Pharmacy Affairs Informa-22 tion System or a successor to such system. 23 "(ii) FORMAT.—Data published under 24 clause (i) shall be published in an elec-

25 tronic and searchable format that shows

1 each category of data reported both in the 2 aggregate and identified by individual cov-3 ered entities described in subsection (a)(4). 4 In carrying out this paragraph, with re-5 spect to data reported pursuant to para-6 graph (1), the Secretary shall ensure that 7 any proprietary information be redacted 8 from contracts submitted pursuant to 9 paragraph (1)(B)(vii) before posting such 10 contracts. 11 "(E) REPORTS TO CONGRESS.—Not later 12 than 1 year after the date of the enactment of 13 the SUSTAIN 340B Act, and annually there-14 after, the Secretary shall submit a report to 15 Congress on the information collected under 16 subparagraph (A).". 17 SEC. 7. ENHANCING PROGRAM INTEGRITY. 18 (a) AUDITS.— 19 (1) IN GENERAL.—Section 340B of the Public 20 Health Service Act (42 U.S.C. 256b) is amended by 21 adding at the end the following: 22 "(f) AUDITS.— 23 "(1) AUDITS BY THE SECRETARY.— "(A) IN GENERAL.—In addition to the au-24 25 dits authorized under subsection (a)(5)(C), be-

1 ginning [XXX], the Secretary may audit cov-2 ered entities, including the contract pharmacies 3 and child sites of such entities, and manufac-4 turers to assess compliance with requirements 5 under this section, including identifying any 6 statutory violations related to improperly claim-7 ing eligibility for the program under this sec-8 tion, drug diversion, duplicate discounts, use of 9 contract pharmacies or claiming a discount 10 under this section on a drug that is not a cov-11 ered outpatient drug purchased under this sec-12 tion. 13 "(B) STANDARDS.—The Secretary shall

conduct audits described in this subsection in
accordance with generally accepted standards,
as may be prescribed by the Comptroller General of the United States, and shall make the
protocol for such audits publicly available.

19 "(C) REQUIREMENTS.—The Secretary may
20 not close an audit described in subparagraph
21 (A) before a corrective action plan required by
22 the Secretary has been fully implemented, as
23 applicable.

24 "(2) 340B VENDOR INFORMATION.—To meet25 the requirements for submission of information for

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audits under paragraph (1), covered entities shall
 contract only with vendors agreeing to—

3 "(A) submit data to the Secretary and 4 independent outside auditors contracting with 5 covered entities necessary to determine the cov-6 ered entity's compliance with statutory and reg-7 ulatory requirements under this program, prohi-8 bitions on drug diversion and duplicate dis-9 counts, use of contract pharmacies, and claims 10 for discounts on covered outpatient drugs pur-11 chased pursuant to agreements under sub-12 section (a)(1); and

13 "(B) respond to requests from auditors in14 a timely manner.

15 "(3) AUDIT GUIDANCE.—Not later than [x],
16 the Secretary shall issue guidance for drug discount
17 program auditors that—

18 "(A) specifies how auditors shall determine 19 whether a covered entity's contract with a State 20 or local government described in subsection 21 (a)(4)(L)(i) requires the provision of health 22 care services and requires the health care serv-23 ices provided to individuals who are low-income 24 and are not eligible for participation in either 25 the Medicaid program under title XIX of the

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Discussion draft

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Social Security Act or the Medicare program under title XVIII of such Act; and

3 "(B) describes how the auditors will review 4 eligibility for being a covered entity and assess 5 and document findings regarding each of the 6 specific eligibility-related criteria for each enti-7 ty, including whether a private nonprofit hos-8 pital's contract with a State or local govern-9 ment is appropriately signed, covers the time 10 periods under review in the audit, and requires 11 the hospital to provide health care services to 12 low-income individuals who are not eligible for 13 participation in the Medicaid program or the 14 Medicare program.

"(4) CONSEQUENCES OF AUDIT.—The 15 Sec-16 retary shall ensure that, in the case of an audit find-17 ing that an entity did not meet one or more of the 18 eligibility criteria for being a covered entity, as de-19 fined in subsection (a)(4), the full period under re-20 view in an audit, the audit results in consequences 21 that are consistent and appropriate with the viola-22 tion and that do not treat the failure to meet eligi-23 bility criteria as an issue that can be corrected retro-24 actively.

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1 "(5) REGULATIONS.—Not later than 1 year 2 after the date of enactment of the SUSTAIN 340B 3 Act, the Secretary shall promulgate rules to estab-4 lish the audit and reporting procedures required by 5 this subsection.". 6 (2) Conforming Amendments.— 7 (A) GENERAL SANCTIONS AUTHORITY.— 8 Section 340B(a)(5)(D) of the Public Health 9 Service Act (42 U.S.C. 256b(a)(5)(D)) is amended by inserting "or subsection (f)" after 10 "subparagraph (C)". 11 12 (B) Additional SANCTIONS AUTHOR-13 ITY.—Section 340B(d)(2)(B)(v) of the Public 14 (42)Health Service Act U.S.C. 15 256b(d)(2)(B)(v) is amended— (i) in subclause (II), by inserting "or 16 17 where the covered entity fails to implement 18 a corrective action plan relating to a viola-19 tion involving improperly claiming eligi-20 bility for the program under this section, 21 drug diversion, duplicate discounts, compli-22 ance with contract pharmacy requirements, 23 or claiming a discount or rebate on a drug 24 that is not a covered outpatient drug, with-25 in [6 months] of the Secretary notifying

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1	the entity of the requirement for such
2	plan," after "knowing and intentional,"
3	(ii) by adding at the end the fol-
4	lowing:
5	"(IV) Increasing the frequency of
6	audits conducted for entities pre-
7	viously found to be in violation of re-
8	quirements of the drug discount pro-
9	gram that relate to eligibility, drug di-
10	version, duplicate discounts, compli-
11	ance with contract pharmacy require-
12	ments, or claiming a discount or re-
13	bate on a drug that is not a covered
14	outpatient drug, and assigning re-
15	sponsibility for making corrections re-
16	lating to such a violation to a cor-
17	porate officer of the entity.
18	"(V) Disenrolling from the pro-
19	gram covered entities that fail to im-
20	plement a corrective action plan with-
21	in 6 months of issuance of a final
22	audit report related to a statutory vio-
23	lation involving improperly claiming
24	eligibility for the program under this
25	section, drug diversion, duplicate dis-

counts, compliance with contract
 pharmacy requirements, or claiming a
 discount or rebate on a drug that is
 not a covered outpatient drug.".

5 (b) VERIFICATION OF CERTAIN COVERED ENTI-6 TIES.—Section 340B(a)(4)(L)(i) of the Public Health 7 Services Act (42 U.S.C. 256b(a)(4)(L)(i)) is amended by 8 inserting "(provided that such a private non-profit hos-9 pital annually submits to the Secretary verification of such 10 an active contract with a State or local government)" be-11 fore the semicolon.

12 SEC. 8. PREVENTING DUPLICATE DISCOUNTS.

13 (a) 340B DRUG DISCOUNT PROGRAM DATA CLEAR-14 INGHOUSE.—

(1) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by adding the following the following new section: **"SEC. 1150D. 340B DRUG DISCOUNT PROGRAM DATA CLEAR- INGHOUSE.**

"(a) CLEARINGHOUSE CONTRACTING ENTITY.—Not
later than [1 year] after the date of enactment of this
section, the Secretary shall enter into a contract with an
independent, third-party entity (who shall be free of conflicts of interest with covered entities, manufacturers,
health plans, and of other conflicts of interest as specified

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by the Secretary) for purposes of carrying out the clear-1 inghouse duties under subsection (b) with respect to the 2 3 340B drug discount program to prevent duplicate dis-4 counts and ensure proper accounting. Such contract shall 5 provide that the third-party entity shall perform the duties described in subsection (b) and shall be for a [4-year] 6 7 term that may be renewed after a subsequent bidding 8 process or using competitive procedures, as defined in sec-9 tion 132 of title 41, United States Code.

10 "(b) DUTIES.—With respect to 340B drugs that are dispensed to individuals who are entitled to or eligible for 11 benefits under the Medicare program under title XVIII, 12 13 the Medicaid program under title XIX, the Children's Health Insurance Program under title XXI, or health in-14 15 surance coverage offered in the individual or group market or a group health plan (as such terms are defined in sec-16 17 tion 2791 of the Public Health Service Act), a third-party 18 entity with a contract in effect under subsection (a) 19 shall-

20 "(1) request and receive, in the most efficient21 and least burdensome manner practicable—

22 "(A) claims level rebate file data under
23 section 1927, from State Medicaid agencies;

24 "(B) claims level data from covered enti25 ties; and

1 "(C) any other data specified by the Sec-2 retary as necessary for the entity to carry out 3 this section; "(2) request, receive, and maintain data de-4 5 scribed in paragraph (1) in a confidential manner; 6 "(3) ensure that claims-level data submissions 7 by covered entities are complete and accurate, and 8 if not, obtain complete and accurate data from the 9 covered entity; 10 "(4) notify the covered entity, the Secretary, 11 the State Medicaid agency, and the manufacturer of 12 any violation described in paragraph (2) to allow for 13 remediation; 14 "(5) provide the manufacturer of a 340B drug 15 with claims-level data submitted by a covered entity, 16 so that the manufacturer may identify units of a 17 340B drug that may generate a rebate or discount 18 under a voluntary rebate or discount arrangement, 19 such as those related to commercial plans; 20 "(6) where feasible, share with a covered entity, 21 the Secretary, a Medicaid State agency, or a manu-22 facturer, data the third-party entity identifies in a 23 timely manner with the purpose of preventing any of 24 the violations described in section 2729A(b)(2) of 25 the Public Health Service Act;

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1 "(7) allow covered entities except those de-2 scribed under subparagraph (L), (M), (N), or (O) of 3 section 340B(a)(4) of the Public Health Service Act 4 the option of submitting claims level data on an ag-5 gregated retrospective basis that does not require 6 the application of modifiers on individual claims or 7 point-of-sale identification; and 8 "(8) determine total sales of 340B drugs to 9 such individuals for purposes of being used as the 10 basis for determining user fees under section 11 340B(a)(11) of such Act.

12 "(c) RESTRICTIONS ON CONTRACTING ENTITY.—The13 entity receiving a contract under subsection (a) shall—

"(1) ensure that it has no conflicts of interest,
including no direct contractual involvement with any
covered entity, payer, or manufacturer participating
in the drug discount program under section 340B of
the Public Health Service Act;

"(2) not disclose confidential information obtained through carrying out the clearinghouse duties
under this section other than as necessary to carry
out the purposes of this section, including for program integrity functions;

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"(3) not sell or otherwise generate revenue by
 licensing or making available the data described in
 subsection (b)(1); and

4 "(4) not collect pricing information regarding
5 drugs that are not 340B drugs from covered enti6 ties.

7 "(d) DUTIES OF COVERED ENTITY.—Covered enti8 ties shall facilitate and participate in data transmission
9 with a third-party entity with a contract in effect under
10 subsection (a), including with respect to reporting on data
11 available through external contract pharmacies.

"(e) PRIVACY REQUIREMENTS.—The information exchange required by subsection (b) shall occur in a manner
consistent with the privacy, security, and breach notification regulations promulgated under section 264(c) of the
Health Insurance Portability and Accountability Act of
1996.

18 "(f) Repayment to Manufacturers.—The Secretary shall require covered entities to work with affected 19 20 manufacturers regarding repayment of identified duplicate 21 discounts for 340B drugs that occur in a State Medicaid 22 fee-for-service and managed care program, regardless of 23 whether the duplicate discount occurred under the fee-for-24 service or managed care payment arrangement, and re-25 gardless of the method used to dispense the 340B drug.

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1	"(g) DEFINITIONS.—In this section:
2	"(1) COVERED ENTITY.—The term 'covered en-
3	tity' means an entity described in section
4	340B(a)(4) of the Public Health Service Act.
5	"(2) MANUFACTURER.—The term 'manufac-
6	turer' has the meaning given that term in section
7	1927(k)(5).
8	"(3) HEALTH PLANS.—The term 'health plan'
9	has the meaning given that term in section
10	1128C(c).
11	"(4) 340B DRUG.—The term '340B drug'
12	means a drug that is—
13	"(A) a covered outpatient drug (as defined
14	for purposes of section 340B of the Public
15	Health Service Act); and
16	"(B) purchased under an agreement in ef-
17	fect under such section.".
18	(2) Oversight.—Not later than 1 year after
19	the date of enactment of this Act, the Secretary of
20	Health and Human Services, acting through the Ad-
21	ministrator of the Centers for Medicare & Medicaid
22	Services and the Administrator of the Health Re-
23	sources and Services Administration, shall issue a
24	report to Congress detailing coordinated efforts, in-
25	cluding through the use of existing resources to ad-

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1 dress requests from covered entities (as defined in 2 section 340B(a)(4) of the Public Health Service Act 3 (42 U.S.C. 256b(a)(4))) for payment under title 4 XIX of the Social Security Act (42 U.S.C. 1396 et 5 seq.) for medical assistance for a drug that is sub-6 ject to an agreement under section 340B(a) of the 7 Public Health Service Act (42 U.S.C. 256b(a)) if the 8 drug is subject to the payment of a rebate to the 9 State under section 1927 of the Social Security Act 10 (42 U.S.C. 1396r–8), as prohibited under section 11 340B(a)(5)(A) of the Public Health Service Act (42) 12 U.S.C. 256b(a)(5)(A)).

13 (3) REGULATIONS.—The Secretary of Health 14 and Human Services may promulgate such rules as 15 the Secretary determines appropriate to advance the 16 purpose of the drug discount program under section 17 340B of the Public Health Service Act (42 U.S.C. 18 256b) and prevent duplicate discounts through the 19 clearinghouse established by the amendment made 20 by paragraph (1).

(b) PATIENT ASSISTANCE PROGRAMS.—Section
340B(a) of the Public Health Service Act (42 U.S.C.
256b(a)), as amended by section 5, is further amended
by adding at the end the following:

25 "(13) PATIENT ASSISTANCE PROGRAMS.—

	11
1	"(A) IN GENERAL.—Covered entities shall
2	extend their patient financial assistance policy
3	to patients served by child sites and contract
4	pharmacies. The covered entity shall ensure
5	that its financial assistance policy is trans-
6	parent to patients at point of care and publicly
7	reported. The Secretary shall require covered
8	entities to maintain auditable records related to
9	the implementation and enforcement of this
10	paragraph.
11	"(B) FINANCIAL ASSISTANCE POLICY DE-
12	FINED.—In this paragraph, a 'financial assist-
13	ance policy' means—
14	"(i)(I) a written financial assistance
15	policy described in section $501(r)(4)(A)$ of
16	the Internal Revenue Code of 1986, pro-
17	vided patients up to at least 200 percent of
18	the Federal poverty level; and
19	"(II) a sliding fee scale for covered
20	outpatient drugs dispensed to patients
21	under the drug discount program under
22	this section, as applicable; or
23	"(ii) such other alternative policy as
24	the Secretary may determine with respect
25	to a specific covered entity.

1 "(C) OVERSIGHT.—The Comptroller Gen-2 eral of the United States shall conduct a study 3 and report to Congress on the impact of re-4 quirements of this paragraph on patient access 5 to covered outpatient drugs purchased under 6 this section. 7 "(D) RULE OF CONSTRUCTION.—Compli-8 ance with this paragraph shall not be consid-9 ered a prohibited act under section 1128A, 10 1128B(b), or 1877 of the Social Security Act.". 11 SEC. 9. ENSURING THE EQUITABLE TREATMENT OF COV-12 ERED ENTITIES AND PHARMACIES PARTICI-13 PATING IN THE 340B DRUG DISCOUNT PRO-14 GRAM. 15 (a) GROUP HEALTH PLAN AND HEALTH INSURANCE ISSUER REQUIREMENTS.—Subpart II of part A of title 16 17 XXVII of the Public Health Service Act (42 U.S.C. 18 300gg-11 et seq.) is amended by adding at the end the 19 following new section: 20 "SEC. 2729A. REQUIREMENTS RELATING TO THE 340B DRUG 21 **DISCOUNT PROGRAM.** 22 "(a) IN GENERAL.—A group health plan, a health 23 insurance issuer offering group or individual health insur-24 ance coverage, or a pharmacy benefit manager may not 25 discriminate against a covered entity (as defined in sub $TAM24101\ \mathrm{KD2}$

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section (d)(1), a contract pharmacy (as defined in sub-1 2 section (d)(2), or a participant, beneficiary, or enrollee 3 of such plan or coverage by imposing requirements, exclu-4 sions, reimbursement terms, or other conditions on such 5 entity or pharmacy that differ from those applied to entities or pharmacies that are not covered entities or speci-6 7 fied pharmacies on the basis that the entity or pharmacy 8 is a covered entity or contract pharmacy or that the entity 9 or pharmacy dispenses 340B drugs, including by taking 10 any action prohibited under subsection (b).

11 "(b) SPECIFIED PROHIBITED ACTIONS.—A group 12 health plan, a health insurance issuer offering group or 13 individual health insurance coverage, or a pharmacy ben-14 efit manager may not discriminate against a covered enti-15 ty, a contract pharmacy, or a participant, beneficiary, or 16 enrollee of such plan or coverage by doing any of the fol-17 lowing:

18 "(1) Reimbursing a covered entity or contract 19 pharmacy for a quantity of a 340B drug (as defined 20 in subsection (d)) in an amount less than such plan, 21 issuer, or manager (as applicable) would pay to any 22 other similarly situated (as specified by the Sec-23 retary) entity or pharmacy that is not a covered en-24 tity or a contract pharmacy for such quantity of 25 such drug on the basis that the entity or pharmacy

1	is a covered entity or contract pharmacy or that the
2	entity or pharmacy dispenses 340B drugs.
-	"(2) Imposing any terms or conditions on cov-
4	ered entities or specified pharmacies with respect to
5	
	any of the following that differ from such terms or
6	conditions applied to other similarly situated entities
7	or pharmacies that are not covered entities or speci-
8	fied pharmacies on the basis that the entity or phar-
9	macy is a covered entity or contract pharmacy or
10	that the entity or pharmacy dispenses 340B drugs:
11	"(A) Fees, chargebacks, clawbacks, adjust-
12	ments, or other assessments.
13	"(B) Professional dispensing fees.
14	"(C) Restrictions or requirements regard-
15	ing participation in standard or preferred phar-
16	macy networks.
17	"(D) Requirements relating to the fre-
18	quency or scope of audits or to inventory man-
19	agement systems using generally accepted ac-
20	counting principles.
21	"(E) Any other restrictions, conditions,
22	practices, or policies that, as specified by the
23	Administrator of the Health Resources and
24	Services Administration, interfere with the abil-

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1	ity of a covered entity to maximize the value of
2	discounts provided under section 340B.
3	"(3) Interfering with an individual's choice to
4	receive a 340B drug from a covered entity or con-
5	tract pharmacy, whether in person or via direct de-
6	livery, mail, or other form of shipment.
7	"(4) Requiring a covered entity or contract
8	pharmacy to identify, either directly or through a
9	third party, 340B drugs.
10	"(5) Refusing to contract with a covered entity
11	or contract pharmacy for reasons other than those
12	that apply equally to entities or pharmacies that are
13	not covered entities or specified pharmacies, or on
14	the basis that—
15	"(A) the entity or pharmacy is a covered
16	entity or a contract pharmacy; or
17	"(B) the entity or pharmacy is described in
18	any of subparagraphs (A) through (O) of sec-
19	tion $340B(a)(4)$.
20	"(6) With respect to a group health plan or
21	health insurance issuer for health insurance cov-
22	erage, denying coverage of a drug on the basis that
23	such drug is a 340B drug.
24	"(c) Enforcement Mechanism for Pharmacy
25	BENEFIT MANAGERS.—The Secretary shall impose a civil

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monetary penalty on any pharmacy benefit manager that 1 2 violates the requirements of this section. Such penalty shall not exceed \$5,000 per violation per day. The Sec-3 4 retary shall issue proposed regulations to implement this 5 subsection not later than 60 days after the date of the 6 enactment of this subsection and shall finalize such regu-7 lations not later than 180 days after such date of enact-8 ment.

9 "(d) DEFINITIONS.—For purposes of this section:

10 "(1) COVERED ENTITY.—The term 'covered en11 tity' has the meaning given such term in section
12 340B(a)(4).

13 "(2) CONTRACT PHARMACY.—The term 'con14 tract pharmacy' means a pharmacy with which a
15 covered entity has contracted to dispense 340B
16 drugs on behalf of the covered entity whether dis17 tributed in person or via mail.

18 "(3) 340B DRUG.—The term '340B drug'
19 means a drug that is—

20 "(A) a covered outpatient drug (as defined
21 for purposes of section 340B); and

22 "(B) purchased under an agreement in ef-23 fect under such section.".

1 SEC. 10. USER FEE PROGRAM.

2 (a) IN GENERAL.—Section 340B(a) of the Public
3 Health Service Act (42 U.S.C. 256b(a)), as amended by
4 section 8(b), is further amended by adding at the end the
5 following:

6 "(14) USER FEE PROGRAM.—

7 "(A) IN GENERAL.—Beginning in fiscal
8 year [xx,] the Secretary shall assess and collect
9 fees from covered entities participating in the
10 program under this section, in accordance with
11 this paragraph.

12 "(B) FEE AMOUNTS.—The fees described 13 in subparagraph (A) shall be assessed and col-14 lected from each covered entity on an annual 15 basis, in amount equal to [.01 percent] of the 16 average difference, over the most recent 5-year 17 period, between the price paid by the covered 18 entity pursuant to the drug discount program 19 under this section for outpatient drugs and the 20 wholesale acquisition cost of such covered out-21 patient drugs.

"(C) USE OF FEES.—Any fee collected
under this paragraph shall be used for purposes
of administering this section and enhancing
program integrity and oversight activities under
this section, including—

1	"(i) the development of a multi-func-
2	tional web-based system to collect fees
3	under this paragraph;
4	"(ii) the establishment, use, and
5	maintenance of the data clearinghouse
6	under section 1150D of the Social Security
7	Act;
8	"(iii) the improvement of the integ-
9	rity, transparency, security, searchability,
10	and reliability of the 340B Office of Phar-
11	macy Affairs Information System (or a
12	successor system), including to ensure that
13	such system continues to meet the needs of
14	external stakeholders;
15	"(iv) improvements to the compliance
16	tool used to integrate all information re-
17	lated to manufacturers that have entered
18	into agreements with the Secretary under
19	paragraph (1) and covered entities;
20	"(v) audits under this section of cov-
21	ered entities and such manufacturers; and
22	"(vi) any other uses for the purposes
23	of program integrity, as the Secretary de-
24	termines appropriate.

1	"(D) SUPPLEMENT NOT SUPPLANT.—Any
2	fee collected under this paragraph shall be used
3	to supplement and not supplant amounts other-
4	wise provided in appropriations Acts to carry
5	out this section.
6	"(E) REGULATIONS.—The Secretary may
7	promulgate rules as necessary to carry out the
8	user fee program under this paragraph.
9	"(F) Oversight of user fee pro-
10	GRAM.—The Inspector General of the Depart-
11	ment of Health and Human Services shall—
12	"(i) conduct an annual review of the
13	user fee program under this paragraph for
14	the first [5] years of such program; and
15	"(ii) not later than [xx] of each year
16	for which a review is required under clause
17	(i), submit to Congress a report on the re-
18	view conducted under clause (i), together
19	with such recommendations as the Inspec-
20	tor General determines appropriate.".
21	(b) Conforming Amendment.—Section 340B(a)(4)
22	of the Public Health Service Act (42 U.S.C. $256b(a)(4)$)
23	is amended, in the matter preceding subparagraph (A),
24	by inserting ", has submitted user fees to the Secretary

in the amount assessed under paragraph (14) for the cur rent year," after "paragraph (5)".

3 SEC. 11. STUDIES AND REPORTS.

4 (a) MACPAC REPORT.—Not later than 1 year after
5 the data of enactment of this Act, the Medicaid and CHIP
6 Payment and Access Commission shall submit a report to
7 Congress on the efforts that State Medicaid agencies have
8 taken to prevent duplicate discounts under the drug dis9 count program under section 340B of the Public Health
10 Service Act (42 U.S.C. 256b).

(b) HHS STUDY AND REPORT.—For the purpose of
establishing reasonable dispensing fees for purposes of the
drug discount program under section 340B of the Public
Health Service Act (42 U.S.C. 256b), the Secretary of
Health and Human Services shall—

16 (1) conduct a study on such dispensing fees;17 and

18 (2) not later than 2 years after the date of en19 actment of this Act, submit to Congress a report on
20 the study under paragraph (1).

21 SEC. 12. ADDITIONAL RESOURCES FOR OVERSIGHT.

In addition to amounts otherwise available, there are authorized to be appropriated to the Inspector General of the Department of Health and Human Services for each of fiscal years 2025 through 2029, out of any money in

1 the Treasury not otherwise appropriated, [\$3,000,000],
2 to remain available until expended, for purposes of con3 ducting audits, investigations, and other oversight and en4 forcement activities with respect to the drug discount pro5 gram under section 340B of the Public Health Service Act
6 (42 U.S.C. 256b).

7 SEC. 13. DEFINITIONS.

8 Section 340B(c) of the Public Health Service Act (42
9 U.S.C. 256b(c)) is amended by adding at the end the fol10 lowing:

"(3) CHILD SITE.—In this section, the term
'child site' means a site that is wholly-owned and operated by a covered entity.

14 "(4) CONTRACT PHARMACY.—In this section,
15 the term 'contract pharmacy' means a pharmacy
16 with which a covered entity has contracted to dis17 pense covered outpatient drugs on behalf of the cov18 ered entity whether distributed in person or via
19 mail.".

20 SEC. 14. EFFECTIVE DATE.

This Act, including the amendments made by thisAct, shall take effect on the date of enactment of this Act.